

## San Gabriel Valley Council of Governments

# AGENDA AND NOTICE OF THE REGULAR MEETING OF THE TRANSPORTATION COMMITTEE

Thursday, April 20, 2017 - 4:00 PM

Upper San Gabriel Valley Municipal Water District Office (602 E. Huntington Drive, Suite B, Monrovia, California, 91016)

The Transportation Committee encourages public participation and invites you to share your views on agenda items.

MEETINGS: Regular Meetings of the Transportation Committee are held on the third Thursday of each month at 4:00 PM at the Upper San Gabriel Valley Municipal Water District Office (602 E. Huntington Drive, Suite B, Monrovia, California, 91016). The Transportation Committee agenda packet is available at the San Gabriel Valley Council of Government's (SGVCOG) Office, 1000 South Fremont Avenue, Suite 10210, Alhambra, CA, and on the website, <a href="www.sgvcog.org">www.sgvcog.org</a>. Copies are available via email upon request (<a href="sgv@sgvcog.org">sgv@sgvcog.org</a>). Documents distributed to a majority of the Committee after the posting will be available for review in the SGVCOG office and on the SGVCOG website. Your attendance at this public meeting may result in the recording of your voice.

**CITIZEN PARTICIPATION:** Your participation is welcomed and invited at all Transportation Committee meetings. Time is reserved at each regular meeting for those who wish to address the Committee. SGVCOG requests that persons addressing the Committee refrain from making personal, slanderous, profane or disruptive remarks.

TO ADDRESS THE TRANSPORTATION COMMITTEE: At a regular meeting, the public may comment on any matter within the jurisdiction of the Committee during the public comment period and may also comment on any agenda item at the time it is discussed. At a special meeting, the public may only comment on items that are on the agenda. Members of the public wishing to speak are asked to complete a comment card or simply rise to be recognized when the Chair asks for public comments to speak. We ask that members of the public state their name for the record and keep their remarks brief. If several persons wish to address the Committee on a single item, the Chair may impose a time limit on individual remarks at the beginning of discussion. The Transportation Committee may not discuss or vote on items not on the agenda.

**AGENDA ITEMS:** The Agenda contains the regular order of business of the Transportation Committee. Items on the Agenda have generally been reviewed and investigated by the staff in advance of the meeting so that the Transportation Committee can be fully informed about a matter before making its decision.

**CONSENT CALENDAR:** Items listed on the Consent Calendar are considered to be routine and will be acted upon by one motion. There will be no separate discussion on these items unless a Committee member or citizen so requests. In this event, the item will be removed from the Consent Calendar and considered after the Consent Calendar. If you would like an item on the Consent Calendar discussed, simply tell Staff or a member of the Committee.

Chair John Fasana, Duarte

Vice-Chair Sam Pedroza, Claremont

Members Alhambra Claremont Diamond Bar Duarte El Monte Glendora La Cañada Flintridge Monterey Park Rosemead San Gabriel South El Monte South Pasadena Temple City Walnut First District, LA County

Fifth District, LA County Unincorporated Communities

Unincorporated Communities



In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the SGVCOG office at (626) 457-1800. Notification 48 hours prior to the meeting will enable the SGVCOG to make reasonable arrangement to ensure accessibility to this meeting.



#### PRELIMINARY BUSINESS

- **1.** Call to Order
- **2.** Pledge of Allegiance
- **3.** Roll Call
- **4.** Public Comment (*If necessary, the Chair may place reasonable time limits on all comments*)
- **5.** Changes to Agenda Order: Identify emergency items arising after agenda posting and requiring action prior to next regular meeting

**CONSENT CALENDAR** (It is anticipated that the Transportation Committee may take action on the following matters)

**6.** Transportation Meeting Minutes (Page 1)

Recommended Action: Approve Transportation Committee minutes.

**PRESENTATIONS** (It is anticipated that the Transportation Committee may take action on the following matters)

7. 626 Golden Streets Recap – Sam Zneimer, City of South Pasadena, and Wes Reutimann, Bike SGV

Recommended Action: For information.

**8.** Metro Bike Share Expansion Feasibility Study – Laura Cornejo and Avital Shavit, Metro *Recommended Action: For information.* 

**ACTION ITEMS** (It is anticipated that the Transportation Committee may take action on the following matters)

**9.** Measure M Draft Guidelines (Page 3)

Recommended Action: Recommend Governing Board send comment letter regarding draft guidelines.

**10.** Letter of No Prejudice for Lemon Avenue/ SR-60 Project (Page 8)

Recommended Action: Recommend that the Governing Board request that the Metropolitan Transportation Authority (Metro) issue a "Letter of No Prejudice" for the early construction of a Measure M eligible project for new ramps at State Route 60 and Lemon Avenue.

**DISCUSSION ITEMS** (It is anticipated that the Transportation Committee may take action on the following matters)

**11.** SB 1 (Beall)

Recommended Action: For information.

**METROPOLITAN TRANSPORTATION AUTHORITY (MTA) REPORT** (It is anticipated that the Transportation Committee may take action on the following matters)

12. Oral Report

Recommended Action: For information only.

#### **UPDATE ITEMS**

13. Metrolink Update

Recommended Action: For information only.

**14.** Update on Active Transportation Planning Efforts

Recommended Action: For information only.

**EXECUTIVE DIRECTOR'S REPORT** (It is anticipated that the Transportation Committee may take action on the following matters)

15. Oral Report

Recommended Action: For information only.

**COMMITTEE MEMBER ITEMS** 

**ANNOUNCEMENTS** 

**ADJOURN** 



#### **SGVCOG Transportation Committee Unapproved Minutes**

Date: March 16, 2017

Time: 4:30 PM Location: USGVMWD

#### PRELIMINARY BUSINESS

1. Call to Order

The meeting was called to order at 4:09 p.m.

2. Pledge of Allegiance

3. Roll Call

Members Present		Members Absent
Alhambra	B. Messina	Diamond Bar
Claremont	S. Pedroza	El Monte
Duarte	J. Fasana	Monterey Park
Glendora	G. Murabito	Rosemead
La Canada Flintridge	T. Walker	San Gabriel
South El Monte	J. Gonzales	South El Monte
South Pasadena	D. Mahmud	Temple City
LA County District 1	J. Hernandez	Walnut
-		I A Country District

LA County District 5

#### Staff

M. Creter

C. Cruz

E. Wolf

- 4. Public Comment
- 5. Changes to Agenda Order: Identify emergency items arising after agenda posting and requiring action prior to next regular meeting

#### **CONSENT CALENDAR**

6. Transportation Meeting Minutes

### There was a motion to approve the consent calendar (M/S: J. Hernandez/ D. Mahmud).

[MOTION PASSED]

	[01101,110022]
AYES:	Alhambra, Claremont, Duarte, Glendora, La Canada Flintridge, South El
	Monte, South Pasadena, LA County District 1
NOES:	
<b>ABSTAIN:</b>	
ABSENT:	Diamond Bar, El Monte, Monterey Park, Rosemead, San Gabriel, South El
	Monte, Temple City, Walnut, LA County District 5

#### **PRESENTATIONS**

7. LA County Vision Zero

Representatives from LA County DPH and DPW presented on this item.

8. Metro East Side Phase 2

G. Kim (Metro) presented on this item.

#### **ACTION ITEMS**

9. Measure M Guiding Principles

There was a motion to approve the consent calendar (M/S: S. Pedroza/ J. Hernandez).

#### [MOTION PASSED]

<b>AYES:</b>	Alhambra, Claremont, Duarte, Glendora, La Canada Flintridge, South El
	Monte, South Pasadena, LA County District 1
NOES:	
<b>ABSTAIN:</b>	
<b>ABSENT:</b>	Diamond Bar, El Monte, Monterey Park, Rosemead, San Gabriel, South El
	Monte, Temple City, Walnut, LA County District 5

#### METROPOLITAN TRANSPORTATION AUTHORITY (MTA) REPORT

10. Oral Report

The Chair reported on this item.

#### **UPDATE ITEMS**

- 11. Metrolink Update
- 12. Update on Active Transportation Planning Efforts M. Creter reported on this item.

#### **EXECUTIVE DIRECTOR'S REPORT**

13. Oral Report

There was no report on this item.

#### **COMMITTEE MEMBER ITEMS**

#### **ANNOUNCEMENTS**

#### **ADJOURN**

The meeting was adjourned at 6:00 PM.



DATE: April 20, 2017

TO: Transportation Committee

Governing Board Delegates and Alternates

FROM: Phil Hawkey, Executive Director

**RE:** MEASURE M COMMENT LETTER

#### **RECOMMENDED ACTION**

Direct staff to send comment letter on draft Measure M Guidelines.

#### **BACKGROUND**

Metro is currently in the process of developing Measure M Expenditure Guidelines, which will outline the eligible uses of and requirements for Measure M funds. Metro intends to finalize these guidelines by June 2017, so that they are in place when the sales tax begins being collected on July 1, 2017. As a part of the guideline development process, Metro has formed a Measure M Policy Advisory Council (PAC), with representatives from cities, transit providers, and transit and roadway users. Mark Christoffels (ACE CEO) is representing the SGVCOG on the Measure M Policy Advisory Council and Marisa Creter (SGVCOG Assistant Executive Director) is the alternate.

Last month, the Governing Board approved guiding principles to provide staff general policy direction. Staff is now seeking to authorization to submit a comment letter that addresses specific areas of concern. Attached is the draft letter.

Prepared by: \_

Marisa Creter

**Assistant Executive Director** 

Approved by:

Phil Hawkey

**Executive Director** 

#### **ATTACHMENTS**

Attachment A – Draft Measure M Comment Letter





April 10, 2017



OFFICERS

President
Cynthia Sternquist

1<sup>st</sup> Vice President Margaret Clark

2<sup>nd</sup> Vice President **Vacant** 

3<sup>rd</sup> Vice President Vacant

MEMBERS
Alhambra
Arcadia

Azusa Baldwin Park Bradbury Claremont Covina

Diamond Bar Duarte El Monte Glendora Industry Irwindale

La Cañada Flintridge La Puente

La Verne Monrovia Montebello Monterey Park Pasadena

Pomona Rosemead San Dimas San Gabriel San Marino Sierra Madre

South El Monte South Pasadena Temple City Walnut

West Covina

First District, LA County Unincorporated Communities

Fourth District, LA County Unincorporated Communities

Fifth District, LA County Unincorporated Communities SGV Water Districts Los Angeles County Metropolitan Transportation Authority

One Gateway Plaza Los Angeles, CA 90012

Honorable John Fasana, Chairman

**RE: DRAFT MEASURE M GUIDELINES** 

Dear Chairman Fasana:

The San Gabriel Valley Council of Governments (SGVCOG) has reviewed the draft Measure M Guidelines and provides the following comments and recommended changes:

#### Comment No. 1:

Throughout the document, Metro refers to the term "Project Sponsor" when discussing the programming and use of subregional funds. This term is not defined and opens the door for individual cities or other entities within a sub-region to take the lead in programming specific projects and seeking approval directly from Metro. The SGVCOG feels strongly that these are sub-regional funds established and defined by the sub-regions and any project to be funded under these programs must come to Metro through a programming effort by the sub-regions.

To insure this is accomplished, the Measure M Guidelines should include a provision requiring Project Sponsors to have the concurrence of the sub-region (essentially, the COG's<sup>1</sup> and joint powers authorities officially identified by Metro as regional planning agencies) prior to being included by Metro in their annual funding plan even if already included in the various adopted Mobility Matrices. To provide this concurrence, each COG should be required to adopt a five-year programming plan for each sub-regional program within their respective sub-region. The five-year programming plan would have to identify specific projects and phasing, allocated funding amounts, and project timing and be submitted to Metro. These programming plans would be required to be updated or amended on an annual basis reflecting executed funding MOU's and project additions or deletions. Unless prohibited by the adopted guidelines, revenue constraints, or the Measure M ordinance, Metro would be required to adhere to these COG adopted sub-regional programming plans when executing funding MOU's for specific projects. Should a project included in a COG adopted sub-regional programming plan be denied by Metro, each COG shall have the right to appeal the denial to the Measure M Oversight Board. Attachment A proposed a flowchart of the proposed process.

#### Comment No. 2:

The guidelines allow for "Project Sponsors" to borrow from one Sub-Regional Program to accelerate the funding of a project in another Sub-Regional Program with the consent of

<sup>&</sup>lt;sup>1</sup> Note: Throughout this letter the term "COG" is intended to reference both Councils of Governments and joint powers authorities that are identified by Metro as regional planning agencies.

the Metro Board and the "affected sub-region(s)". The SGVCOG appreciates this flexibility, but would like to see language that requires the affected sub-regions to approve the proposed borrowing, by amending their affected adopted sub-regional programming plans as defined in our comment No. 1, to reflect the transfer of funds and acknowledging the associated timing impact for projects included in those sub-regional programs.

#### Comment No. 3:

The guidelines state that Measure M funds may be used for pre-construction as well as construction activities. Pre-construction activities are defined in the guideline and include "planning studies". The SGVCOG recommends that this term be expanded to "planning and programming studies". Adding the term "programming studies" will allow the subregions through their respective COGs to develop sub-regional project lists for corridor planning and coordination, and for subsequent project development and delivery. This will ensure that proposed projects complement each other and maximize mobility and/or sustainability.

#### Comment No. 4:

The Measure M Guidelines regarding Sub-Regional Equity funds state that Metro may meet these obligations using "any combination of federal, state or Metro controlled funds including, but not limited to, Measure M." SGVCOG appreciates the need for this flexibility, however this flexibility being sought by Metro potentially places significant grant compliance requirements on sub-regions that may conflict with proposed projects or uses of those funds. The guidelines should be revised to not allow Metro the ability to unilaterally determine that a sub-region's funding requirement under the "Sub-Regional Equity Fund" be met with something other than Measure M. Such a funding substitution should only be allowed with the affected COG (sub-region's) concurrence. In addition, the SGVCOG requests that uses of the "Sub-Regional Equity Fund" be expanded to include the use of these funds for bonding capacity to accelerate proposed projects within the other sub-regional programs.

#### Comment No. 5:

The definition for eligible uses for the "Highway Demand Based Program" should include park and ride facilities, as well as other ridesharing related facilities.

#### Comment No. 6:

Under the section "3% Local Contribution to Major Transit Projects", the guidelines state that "betterment work" funded by the local agency and as defined as "a change that will improve the level of service and/or capacity, capability, appearance, efficiency or function over that which is required by the Metro Design", shall not be counted towards the 3% required local contribution. The SGVCOG disagrees with this exclusion and would like to see the guidelines amended to allow such betterment work to be counted towards the 3% local contribution. Any capital investment that enhances and improves the operation of the transit system and funded by a local agency should be desirable to Metro and should not be discouraged by not allowing this type of betterment work to be counted towards the required 3% contribution.

#### Comment No. 7:

Under the section "3% Local Contribution to Major Transit Projects", "in kind" local contributions as defined should include the cost of staff time from the commencement of the environmental phase through the end of the warranty period.

#### Comment No. 8:

Under the section "3% Local Contribution to Major Transit Projects", local contribution limits are determined at the conclusion of preliminary engineering (30% plans). The guidelines need to have language to address projects that have already exceeded this point such as the Gold Line Foothill Extension. How will local contribution be determined for that project? SGVCOG suggests that language be added that states for projects that have exceeded preliminary engineering as of the initial adoption of the these Measure M guidelines, Metro shall consult with the local affected agencies to determine the appropriate project scope and cost estimate to determine the local contribution limits.

#### Comment No. 9:

Under local return, Metro is currently recommending a \$100,000 annual minimum allocation for small population cities that would normally receive less than this amount. The SGVCOG does not object to this proposal, however is not in favor of increasing this amount beyond the current recommended \$100,000 minimum.

#### Comment 10:

Upon the approval of the Measure M Guidelines and the initiation of project funding MUO's, the SGVCOG requests that they be included in all communications from Metro to Project Sponsors related to the allocation and use of sub-regional funds assigned to the SGVCOG's sub-region.

Sincerely,

Cynthia Sternquist, President San Gabriel Valley Council of Governments Councilmember, City of Temple City

c.c.: SGVCOG Board of Directors
L. A. Metro Board of Directors
Phillip Washington, CEO, L. A. Metro

Page 4 Attachment A

# SGVCOG proposed project funding approval process for sub-regional funds

COG's adopt a five-year programming plan for each sub-regional program within their respective sub-region. The plan will identify specific projects and phasing, allocated funding amounts, and project timing.



COG adopted five-year programming plans are submitted for approval by Metro Board



Upon approval by Metro Board, project sponsors may apply for funding MOU's based on adopted five-year sub-regional fund programming plans



COG's update or amend their adopted five-year programming plans on an annual basis reflecting executed funding MOU's and project additions or deletions and submit for approval by Metro Board

#### REPORT

DATE: April 20, 2017

TO: Transportation Committee

Governing Board Delegates and Alternates

FROM: Phil Hawkey, Executive Director

VIA: Mark Christoffels, CEO, ACE Construction Authority

RE: REQUEST FOR ISSUANCE OF A LETTER OF NO PREJUDICE FROM

METRO FOR THE EARLY CONSTRUCTION OF NEW RAMPS AT

STATE ROUTE 60 AND LEMON AVENUE.

#### **RECOMMENDED ACTION**

Request that the Metropolitan Transportation Authority (Metro) issue a "Letter of No Prejudice" for the early construction of a Measure M eligible project for new ramps at State Route 60 and Lemon Avenue.

#### **BACKGROUND:**

The cities of Diamond Bar and the City of Industry have for over a decade been working on a project to add new ramps at Lemon Avenue and State Route 60. The construction of the Lemon Ave ramps is intended to fix the existing non-compliant weaving that occurs between the Brea Canyon Road ramps and the State Route 57-60 interchange. Because the Brea Canyon on-ramp is so close to the interchange, drivers entering the freeway are required to cross many lanes quickly to orient themselves to either the SR57 or the SR60. This has been a particular problem for trucks. The Lemon Ave ramp construction includes the removal of the non-compliant Brea Canyon Road ramp and makes Lemon Ave the new point of entry to the freeway in this area. From a safety and traffic congestion perspective, this project will correct a current hotspot on the SR60 freeway and was included in the adopted Mobility Matrix for the San Gabriel Valley.

The cities of Diamond Bar and the City of Industry were able to secure \$17.5 million in funding for the initial phases of this project and working with Caltrans, completed the construction plans and acquired the necessary rights of way. In July of 2016, the two cities entered into a Betterment Agreement with ACE for construction of these new ramps to be done in conjunction with the Fairway Drive grade separation project. Concurrently ACE amended its construction contract for the Fairway Drive Grade Separation project to include this construction work. Total current cost of construction is estimated at \$22.8 million, which will exceed by \$5.3 million the funding obtained by the cities of Diamond Bar and the City of Industry.

To close this funding gap and allow for the timely completion of the new ramps, an early allocation of Measure M funds will be required. As shown in the attached, Project ID 384 is the program that got funded under Measure M and was intended to fix lane drops, construct auxiliary lanes and correct ramp geometrics such as this project. To allow for early construction of Measure M



#### REPORT

projects such as this one, on March 9, 2017, Metro issued the attached letter authorizing Council of Governments (COG's) to request Metro to issue a "Letter of No Prejudice" for projects that a COG may want to advance.

With this vital safety related construction for new ramps at Lemon Avenue and State Route 60 already under construction, with an anticipated completion date of September 2017, it does not make sense to not complete the final phase of construction, and re-bid this work when Measure M funds are formally allocated. Staff and the two cities are requesting that the San Gabriel Valley Council of Governments, through an action of the Governing Board, make a formal request to Metro to issue a "Letter of No Prejudice" allowing the project to proceed and remain eligible to receive Measure M funds upon formal allocation.

#### **BUDGET IMPACT:**

As the requested action is to obtain a "Letter of No Prejudice" from Metro to allow the early construction of a Measure M eligible project, this action will have no budget impact as all funds expended would be eligible for reimbursement. Funds expended for construction prior to reimbursement by Metro will be provided by ACE.

#### **ATTACHMENTS:**

Attachment A – Metro Correspondence Regarding Multi-Year Subregional Funding



Attachment A

One Gateway Plaza Los Angeles, CA 90012-2952

213.922.2000 metro.net

Metro

DATE:

MARCH 9, 2017

TO:

**COUNCIL OF GOVERNMENTS EXECUTIVE DIRECTORS** 

FROM:

PHILLIP A. WASHINGTON

CHIEF EXECUTIVE OFFICER

SUBJECT:

MEASURE M MULTI-YEAR SUBREGIONAL PROGRAM FUNDING

Metro appreciates the efforts of local and subregional agencies in the immediate delivery of high priority Measure M projects and their interest in determining how Measure M funding may be made available to support these activities. Metro staff recognizes that many of these projects were aggregated along with other subregional priorities into Multi-Year Subregional Programs in the Measure M Expenditure Plan. While individual projects in these programs were identified in the Mobility Matrices developed for each subregion, the identification of specific projects to be assigned funding from the Multi-Year Subregional Programs still needs to be done. Metro staff expects that procedures for assigning and scheduling funding to specific projects will occur through either the development of the Measure M Guidelines or a subsequent programming process as was done in the Measure R highway operations programs.

One of the major challenges in accessing the Multi-Year Subregional Measure M funding is that the Measure M Expenditure Plan identifies the availability of these funds ("Groundbreaking Start Date") broadly over the next 40 years. Across all nine subregions there are 37 Multi-Year Subregional Programs covering multiple categories/modes of transportation investments with a "Groundbreaking Start Date" beginning as early as fiscal year 2018 or as late as fiscal year 2048. Until the Measure M Guidelines are completed and adopted by the Board, staff has been asked to provide a mechanism that would allow projects on an early delivery schedule (under construction within the next 12 months) to secure some funding assurances from the subregional programs.

If a subregion has a near-term project that seeks Measure M funding, the subregion may request a Letter of No Prejudice (LONP) from Metro to allow the subregion to move forward with the delivery of the project using other local funds and be eligible for future reimbursement of Measure M funds by Metro when such funding is available. Actual LONPs can be developed on a case-by-case basis until the guidelines are finalized, currently targeted for June 2017. The Measure M Guidelines will include provisions for LONPs or other tools to address the subregional funding programs.

cc: Metro Board Staff

idge Metro Line 177- Provide funding to increase headways on Metro Line 177 connecting the Metro Gold Line to Jet Propulsion Laboratory	La Canada Flintridge	15		
	SGVCOG/ Caltrans	27	SR-710 North Gap Closure Project	
SR-71 Highway to Freeway Regional w/ Transit (Phase II - Interstate 10 to Mission Boulevard)	Pomona/ SGVCOG	223	Freeway Project	
SR-71 Highway to Freeway Regional w/ Transit - (Phase I - Mission Boulevard to Rio Rancho Road/State Route 60)	Pomona/ SGVCOG	25	SR-71 Highway to	
	SGVCOG, Diamond Bar, Industry	31	SR-60/SR-57 Interchange Improvements	
Highway - Interchange Improvements; SR-60/I-605 Mixed Flow and HOV Direct Connectors	SGVCOG	30	SR-60/I-605 Interchange Improvements	
Eliminate lane drops, extend auxiliary lanes and correct ramp geometrics at various locations	SGVCOG	384	SR-60 hotspots	
Highway - Interchange Improvements; I-10/I-605 Interchange Improvements	SGVCOG	125	I-10/I-605 Interchange Improvements	
n Park   Westbound I-10 from I-605 to Durfee Avenue. Braid the southbound I-605 to westbound I-10 connector ramp with the westbound I-10 Durfee Ave off ramp to improve traffic operations.	El Monte, Baldwin Park	387	I-10 Improvement: I-605 to Durfee Avenue	
Eliminate lane drops, extend auxiliary lanes and correct ramp geometrics at various locations	SGVCOG	383	I-10 hotspots	Program (continued)
EB I-210-PM R44.38/R49.01: Restripe to add MFL from San Dimas Ave. to Fruit St. (Remove drop lane & restriping only. No ROW required. Remove Mainline Bottleneck.)	Caltrans	354		System Efficiency
		155	a a	
eles   1-10- Corridor-wide Expansion of Freeway Service Patrol eles   1-10- Corridor-wide	City of Los Angeles	142	Highway TSM Program	
abriel,	Rosemead, San Gabriel, West Covina			
	Alhambra, Baldwin	136		
I-605 NB Ramps/Pellissier Road	Industry	353		
Description	Jurisdiction*	Fried N. S.	Subprogram	Physiam
		ALVA.		

SUBREGIONAL MOBILITY MATRIX SAN GABRIEL VALLEY

March 2015

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Final Report Appendix C – Project Detail Matrix